LA-UR-12-26915

Approved for public release; distribution is unlimited.

Title: Individual Permit for Stormwater Public Update December 2012

Author(s): Lopez, Lorraine B.

Intended for: Individual Permit for Stormwater Public Update, 2012-12-13 (Los

Alamos, New Mexico, United States)

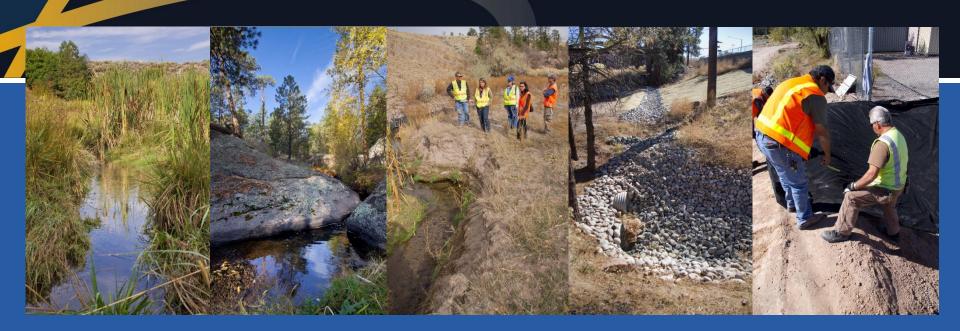
Environmental Programs



Disclaimer:

Disclaimer:

Los Alamos National Laboratory, an affirmative action/equal opportunity employer,is operated by the Los Alamos National Security, LLC for the National NuclearSecurity Administration of the U.S. Department of Energy under contract DE-AC52-06NA25396. By approving this article, the publisher recognizes that the U.S. Government retains nonexclusive, royalty-free license to publish or reproduce the published form of this contribution, or to allow others to do so, for U.S. Government purposes. Los Alamos National Laboratory requests that the publisher identify this article as work performed under the auspices of the U.S. Departmentof Energy. Los Alamos National Laboratory strongly supports academic freedom and a researcher's right to publish; as an institution, however, the Laboratory does not endorse the viewpoint of a publication or guarantee its technical correctness.



Individual Permit for Stormwater

Public Update

December 2012

Scope of Meeting

- Purpose of this meeting
 - Share information
 - Project status
 - Not designed to include
 - Discussions about the scope of the permit
 - LANL's programmatic priorities
- Focus is on permit compliance actions
- A Q&A sessions
 - after the LANL presentations
 - after all presentations if time allows

General Ground Rules

- Please wait until the scheduled time to provide comments or to ask questions
- Please identify yourself before speaking
- Please keep your questions short
 - remember there may be others waiting to ask questions
- Please honor the process by keeping questions and comments civil and by using appropriate language
- Please yield the floor if requested by the facilitator
- Please help the participants and facilitator ensure that the agenda content and timeframes are met

Agenda

| Time | Subject | Speaker |
|------|---|-----------------------------|
| 5:30 | View Posters | |
| 5:35 | Meeting opening | Bruce MacAllister |
| | Introduction | Dave McInroy |
| | Individual Permit Overview | Steve Veenis |
| 5:50 | Data Results for 2012 | Armand Groffman |
| 6:05 | Enhanced Controls Installation | Jeff Walterscheid |
| 6:20 | Designing for Total Stormwater Retention | Bill Foley |
| 6:40 | Low-Impact Design for Stormwater Management | Rachel Conn Erin English |
| 7:00 | Integrated Stormwater Approach in Upper Sandia Canyon | Debbie Apodaca Pesiri |
| 7:20 | Alternative Compliance | Steve Veenis |
| 7:30 | Meeting end | |







Introduction

LANL Individual Permit
Public Meeting
December 13, 2012

Dave McInroy Environmental Cleanup Program Director







Welcome















Individual Permit Public Involvement Activities

IP Public Website

http://www.lanl.gov/environment/



Public Meetings twice per year

Los Alamos National Laboratory Science & Innovation Collaboration Careers, Jobs

Community, Environment » Environmental Stewardship » Environmental Protection » Obeying Environmental Laws »

Individual Permit for Stormwater

The Individual Permit authorizes the discharge of stormwater associated with industrial activities at LANI

CONTACT

Environmental Public Involvement Email

to reduce and/or discharges of pollutants in the extent

What is the Individual Permit for Stormwater?

The National Pollutant Discharge Elimination System Individual Permit authorizes the discharge of stormwater associated with industrial activities at the Los Alamos National Laboratory from specified Solid Waste Management Units and Areas of Concern, collectively referred to as Sites.

The Permit - NPDES No. NM0030759 [□] - was issued by the U.S. Environmental Protection Agency, Region 6, on September 30, 2010 to Los Alamos National Security, LLC and the U.S. Department of Energy (the Permittees). The Individual Permit became effective on November 1, 2010.

Requirements

The Individual Permit requires LANL to implement non-numeric technology-based effluent limitations (control measures also known as "Best Management Practices"), coupled with a comprehensive monitoring program, to minimize pollutants in LANL's

E-mail Notifications



Intellus Website for Environmental Data

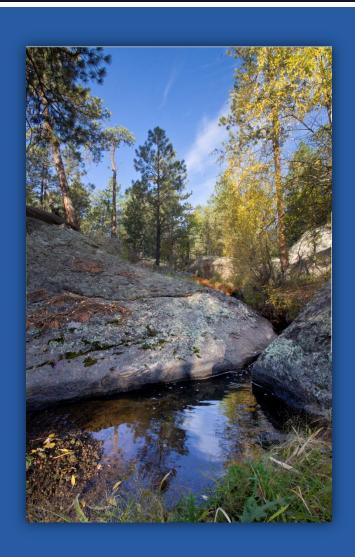
www.intellusnmdata.com



Individual Permit Commitments

We are committed to:

- Improving environmental protection and stewardship
- Mitigating transport of legacy contaminants by stormwater
- Ongoing implementation of Permit requirements
- Meeting permit milestones
- Sharing results with the public
- Incorporate feedback from stakeholders



Project Overview

Steve Veenis

Individual Permit Project Overview

- Permit Issued November 1, 2010 (5 year Permit Cycle)
 - 405 Solid Waste Management Units (SWMU)/Areas Of Concern (AOC)
- Installation of Baseline Control Measures complete (May 2011)
- Collect storm water samples at 250 Surface Monitoring Areas (SMAs)
 - >Target Action Levels (TALs) Initiate Corrective Action
- Annual Reporting
- Public Involvement

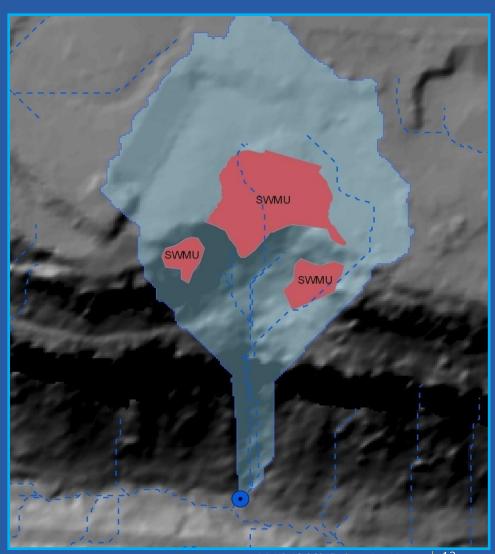




IP Surface Monitoring Area (SMA)

IP regulates point source discharges of storm water from SWMUs and AOCs

- 1. Discharges must be from SWMUs or AOCs
- 2. Significant industrial materials must be exposed to storm water
- 3. Must have potential to discharge to receiving waters



P Corrective Action Options

If stormwater monitoring results above target action levels

Then complete Corrective Action per Part I, E

Install enhanced control measures and continue monitoring

Total retention of stormwater

Eliminate exposure to stormwater

Certificate of Completion under Consent Order with **NMED**

Individual Permit Project Overview

IP Compliance

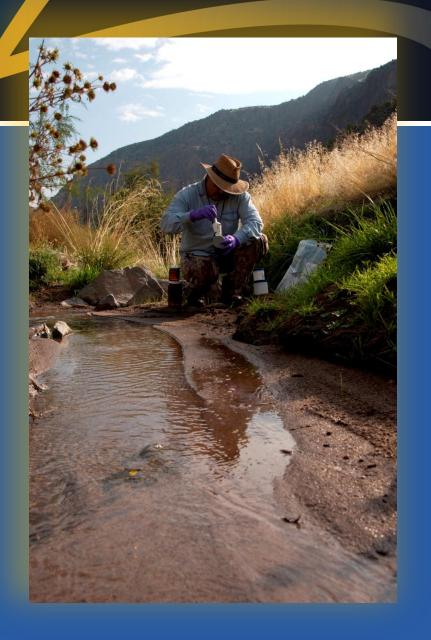
- 45 Corrective Actions completed and certified
- Deliverables submitted on schedule
- Inspection/Maintenance
- **Monitoring**
 - Drought condition impacts
 - Corrective Action has been initiated at approximately 1/3 of Sites

Public Involvement

- 4th public meeting
- 5 technical meetings with Western Environmental Law Center (WELC)
- Public website

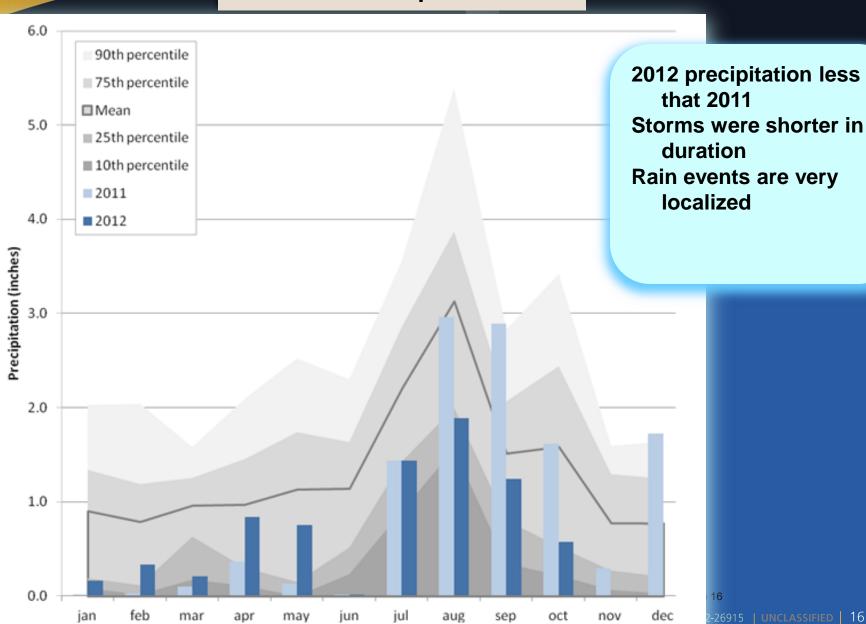
Process Improvements

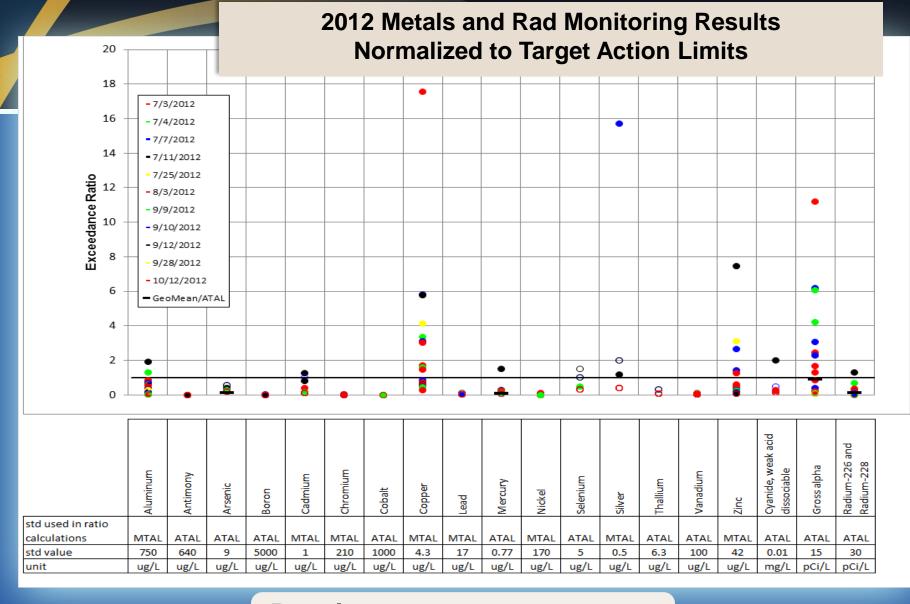
- Telemetry upgrades
- Precipitation network enhancements
- Field processes



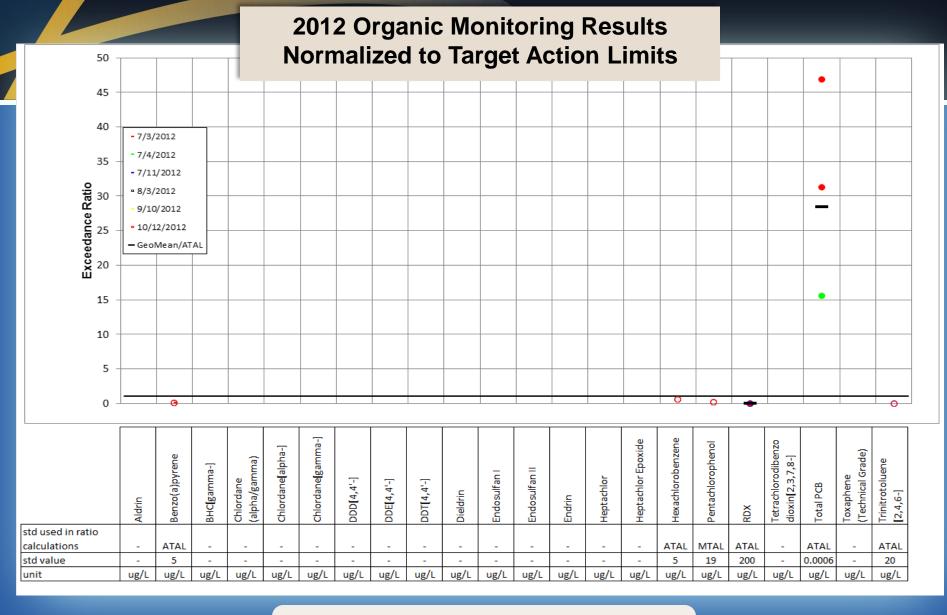
2012 Monitoring Season Annual Update Armand Groffman

2012 Precipitation

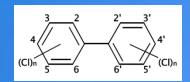




Result TAL Exceedance Ratio



Result TAL Exceedance Ratio



PCBs

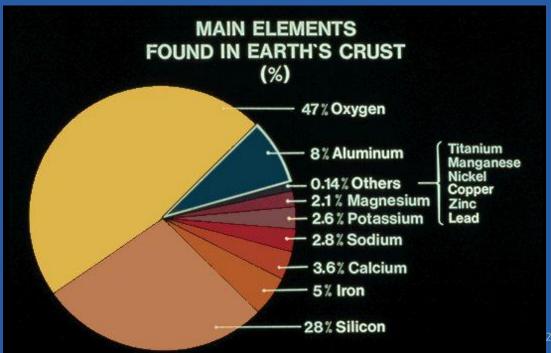
- There are contaminated sites at the Laboratory (LANL)
- Target Action Limit of 0.64 ng/L (Human Health Criteria); 14 ng/L (Wildlife Std).
- A nano gram is one billionth of a gram (1/1,000,000,000 gram) or think of it as one drop
 of ink in a large tanker truck.
- PCB federal and state drinking water standard is 500 ng/L.
- The following baseline upper tolerance limits are presented in the Baseline PCB report:

13 ng/L remote watersheds on the Pajarito Plateau; **24 ng/L** northern New Mexico tributaries; **98 ng/L** urban runoff from developed landscape on the Pajarito Plateau.



Aluminum

- Aluminum is the third most common element in the earths crust.
- Naturally occurring background; mineral bound aluminum.
- Aluminum is not soluble at near neutral pH (6 to 8).
- Detections are most likely due to filter breakthrough of colloidal size aluminum bearing minerals.





Copper and Zinc

 Naturally occurring background at some locations, urban run-on, also, some SMAs have contamination

Common Sources of Zinc and Copper in Stormwater Runoff from Urban Landscapes and Industrial Facilities

- Roofs—galvanized HVAC, ducts, ventilation fans, turbines, galvanized downspouts and culverts, chain-link fences and flashing, guard rails, cooling water systems, copper pipes, copper flashing
- Parking areas—automobiles, trucks, forklifts, motor oil, tire particles, hydraulic fluid, truck/trailer or bus parking, vehicle break pads
- Material storage, galvanized metals, chain link fences, printed circuit boards, and vehicles (as above)

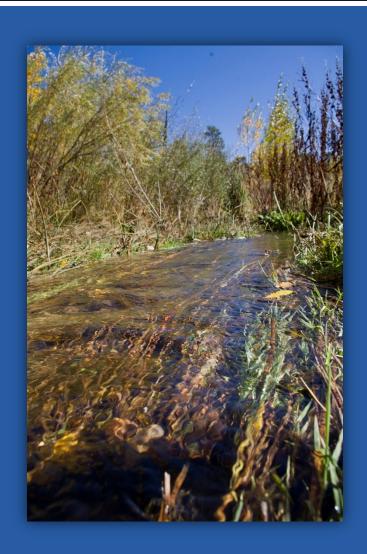




Gross Alpha

- Derived from naturally occurring background uranium and thorium containing minerals and their daughter products radium and radon.
- Some select locations where historical releases have occurred.
- For the most part, minerals that contain potassium, uranium, and thorium are radioactive emitting alpha and gamma radiation
- Granite and volcanic rocks contain trace quantities of uranium, thorium, radium, and radioactive potassium (K⁴⁰); granite counter tops
- As these rocks weather they are reduced to fine grain sediments that are transported by water and wind
- Water samples containing sediments derived from granites and volcanic rocks will generally yield positive gross alpha and gamma analytical results

- Collected 25 stormwater runoff samples from 23 SMAs
- Less runoff in 2012 due to better controls and reduced precipitation
- Exceedances most often are aluminum, copper, zinc, gross alpha, and PCBs
- Exceedances are most likely within range of background or baseline values
- How do stormwater run-on (non-SWMU sources) pollutants affect IP TAL results?



Enhanced Stormwater Control Measures

Jeff Walterscheid

Why Corrective Action?

- The Individual Permit states "if confirmation monitoring shows target action levels are not being met at a particular Site, Permittees must take corrective action through installation of measures reasonably expected to:
- Meet applicable target action levels at the Site;
- П., Achieve total retention of stormwater discharges from the Site;
- III. Totally eliminate exposure of pollutants to stormwater;
- Demonstration that the Site has achieved RCRA "no further action" IV. status or a Certificate of Completion under NMED's Consent Order." (Permit No. NM0030759, section E.)
 - Based on monitoring results, Site Monitoring Areas (SMAs) with confirmation samples exceeding Target Action Levels (TALs) are evaluated for the above criteria.

What is an Enhanced Control Measure?

"Corrective action may entail the design and installation of enhanced (additional, expanded, or better tailored control measures) reasonably expected to achieve compliance with target action levels identified in the Permit for all Sites within the SMA drainage area." (Permit No. NM0030759, section E.1.)

- Add additional controls
- Modify existing controls
- Replace existing controls

Types of Controls

Baseline controls

Limited by Permit requirements that all controls be installed within six months of permit issuance. Controls were installed during the winter months 2010-2011

Augmented controls

Review of baseline controls that demonstrates additional or bigger more robust controls are warranted (not required by the Permit)

Enhanced controls

- Additional, expanded, or better tailored controls following a TAL exceedance using a low-impact development (LID) approach
- Possible opportunity for remediation of contaminants

SMA Status

33 High Priority PCB SMAs

3 Years to complete

Baseline Sufficient (12)

Augmented **Controls** (9)

Enhanced Controls (12)

48 Moderate Priority (PCB) SMAs

5 Years to complete

Baseline Sufficient (22)

Augmented Controls (9)

Enhanced Controls (17)

169 Moderate Priority SMAs

5 Years to complete

Baseline Sufficient (82)

Augmented Controls (36)

Enhanced Controls (51)

Challenges to Completing Field Work

Seasonal restrictions

Weather Threatened and endangered species

Health and safety issues

Accessibility (steep slopes, limited access points, etc.) Potential site specific concerns (UXO, HE, utilities. etc.) Operational and historical considerations

Cultural protections

Archaeological sites Historical sites/trails

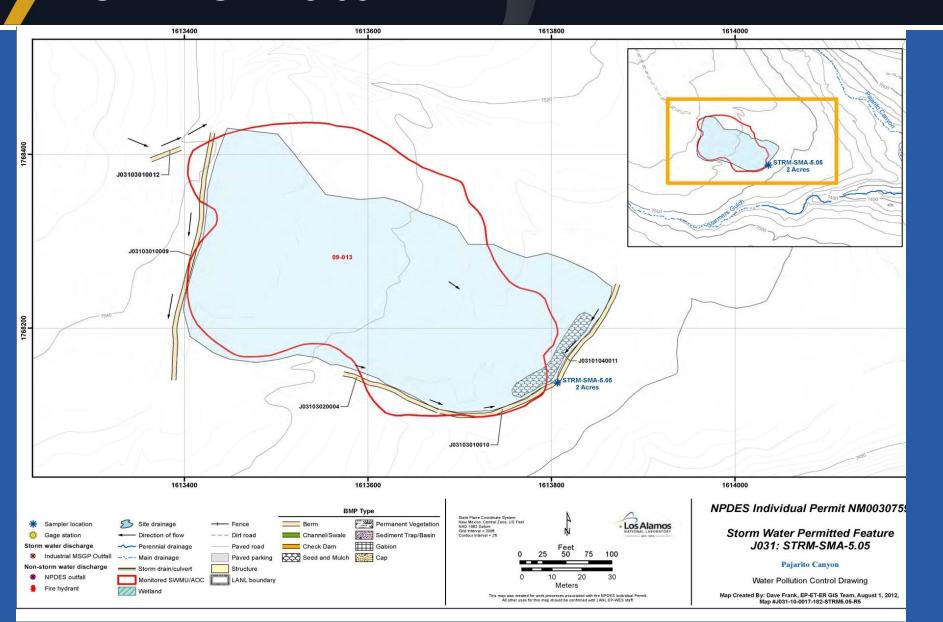
Property ownership

Access agreements with Forest Service, LA County, private property owners

Enhanced Controls Installation Tracking

| | | | Run-on | Runoff | Sediment | Erosion |
|----------------------|---------------|-------------------------|----------|----------|----------|----------|
| SMA | Asset ID | Classification Name | Control? | Control? | Control? | Control? |
| LA-SMA-10.12 | L030A03010026 | Earthen Berm | Χ | - | Χ | - |
| LA-SMA-10.12 | L030A03060028 | Straw Wattles | Х | - | Χ | - |
| LA-SMA-10.12 | L030A03060029 | Straw Wattles | - | Х | Χ | - |
| LA-SMA-10.12 | L030A02010031 | Permanent Vegetation Gr | · - | - | - | Χ |
| LA-SMA-10.12 | L030A03120030 | Rock Berm | - | Χ | Χ | - |
| LA-SMA-10.12 | L030A03010027 | Earthen Berm | - | Χ | Χ | - |
| # Controls installed | 6 | | | | | |
| | | | | | | |
| STRM-SMA-5.05 | J03103010009 | Earthen Berm | Χ | - | Χ | - |
| STRM-SMA-5.05 | J03103010010 | Earthen Berm | - | Х | Χ | - |
| STRM-SMA-5.05 | J03101040011 | Seeding | - | - | - | Χ |
| # Controls installed | 3 | | | | | |

STRM-SMA-5.05



Enhanced Controls Installed At STRM-SMA-5.05

| | | | Run-on | Runoff | Sediment | Erosion |
|----------------------|--------------|---------------------|---------|---------|----------|---------|
| SMA | Asset ID | Classification Name | Control | Control | Control | Control |
| STRM-SMA-5.05 | J03103010009 | Earthen Berm | X | - | Х | - |
| STRM-SMA-5.05 | J03103010010 | Earthen Berm | - | X | X | - |
| STRM-SMA-5.05 | J03101040011 | Seeding | - | - | - | X |
| # Controls installed | 3 | | | | | |

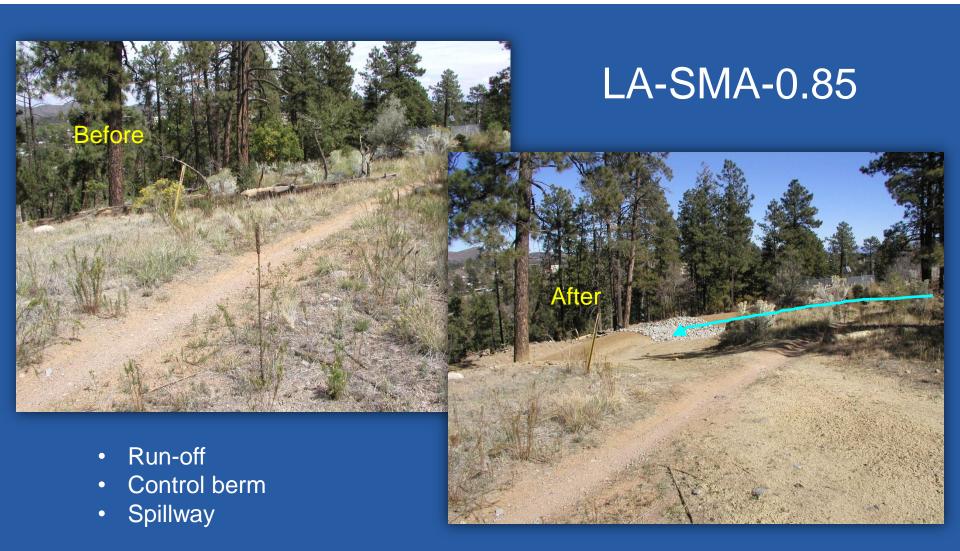
Run-on Control Berm



Run-off Control Berm



Enhanced Controls



Enhanced Controls

CDB-SMA-1

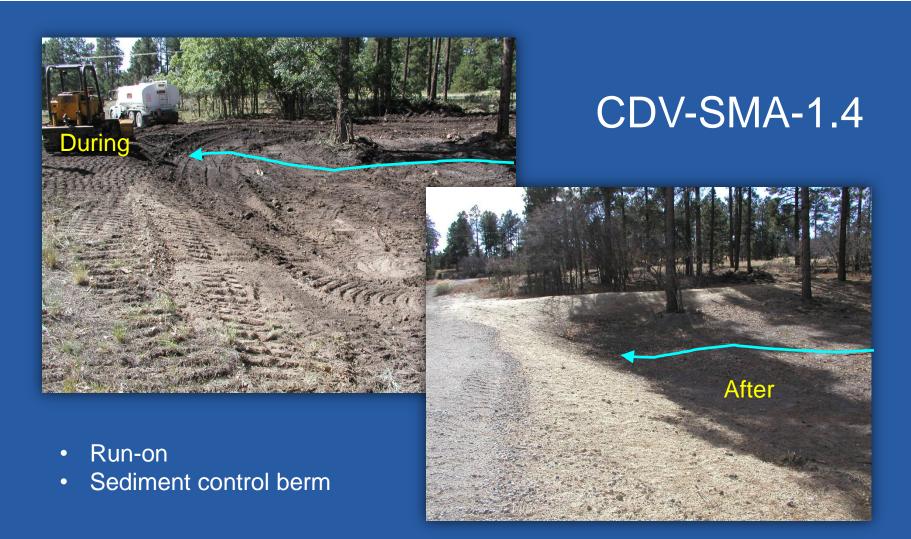


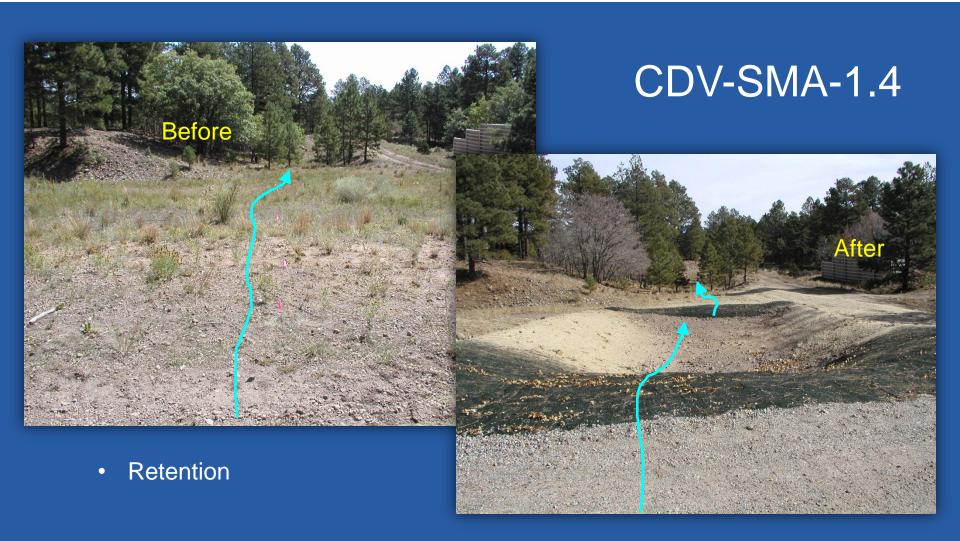
- Run-off
- Control berm
- Spillway

M-SMA-1

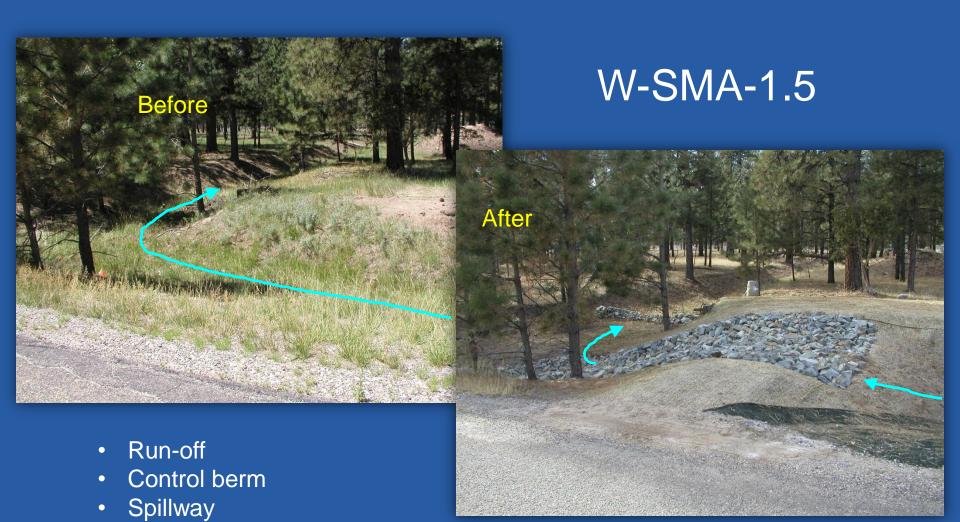
Enhanced Controls







Rock check dam

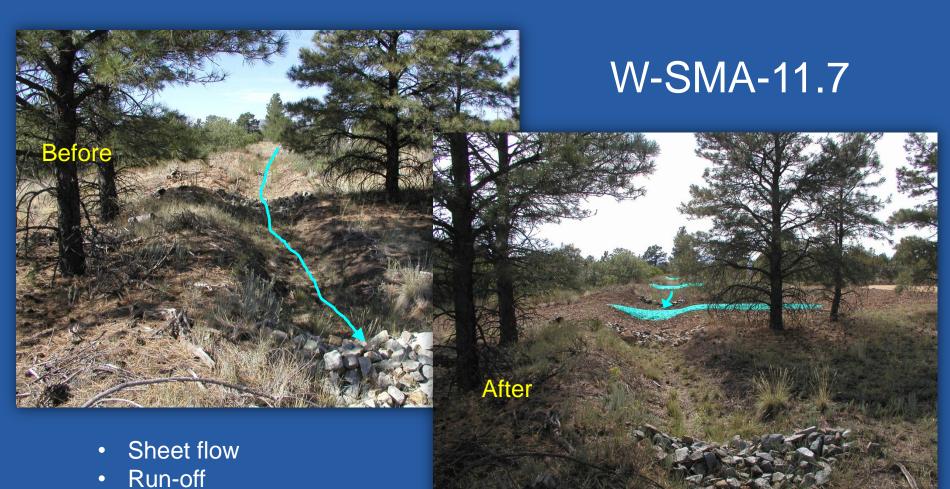


W-SMA-10



Rock check dams

Control berms





W-SMA-11.7

- Sheet flow
- Control berm with mulch





W-SMA-14.1

- Run-off
- Control berms
- Spillways





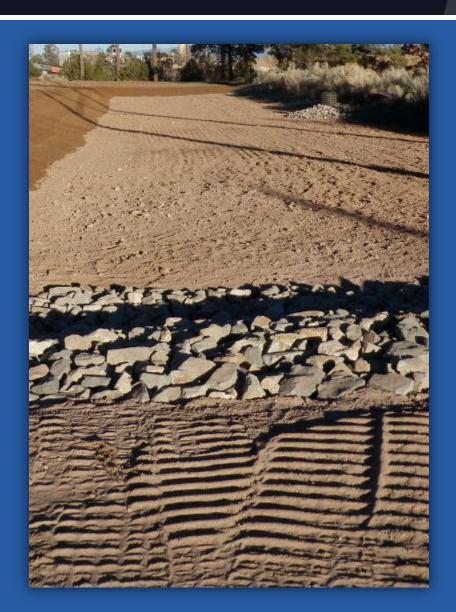
PT-SMA-0.5

- Run-on & Run-off
- Control berms



Enhanced Control at S-SMA-1.1 – Total Retention





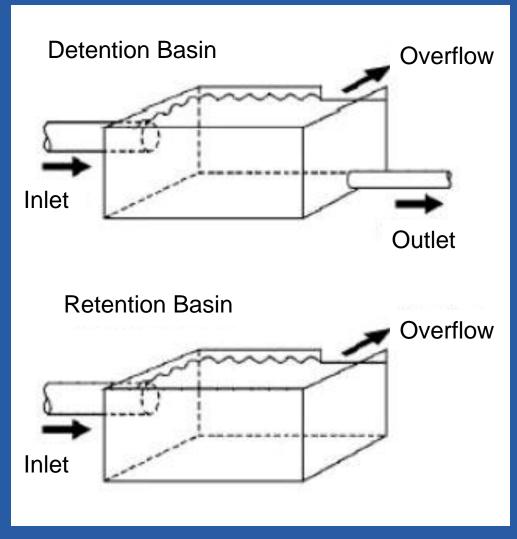
Design Storm for "Total Retention"

Bill Foley

Total Retention – Background

- The Individual Permit (IP)
 - Regulates stormwater discharges from "Sites" (i.e., SWMUs and AOCs)
 - Monitored at Site Monitoring Area (SMA) scale (i.e. drainage basins)
- IP requires "corrective action" when a stormwater sample exceeds a target action level for one or more constituents.
- One method of corrective action is "total retention."
- The IP does not specify a design storm for total retention

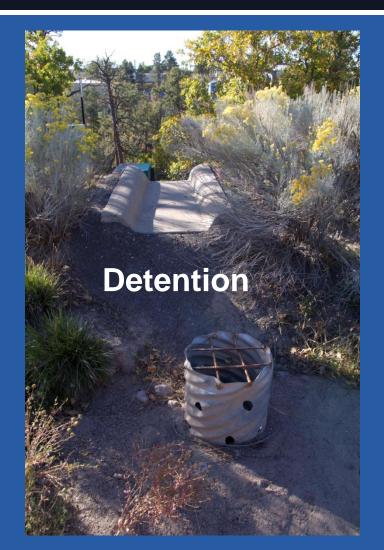
Differences between detention and retention



Is your objective to detain stormwater?

Reduce peak flows

Reduce impacts of downstream flooding and erosion



Is your objective to retain stormwater?

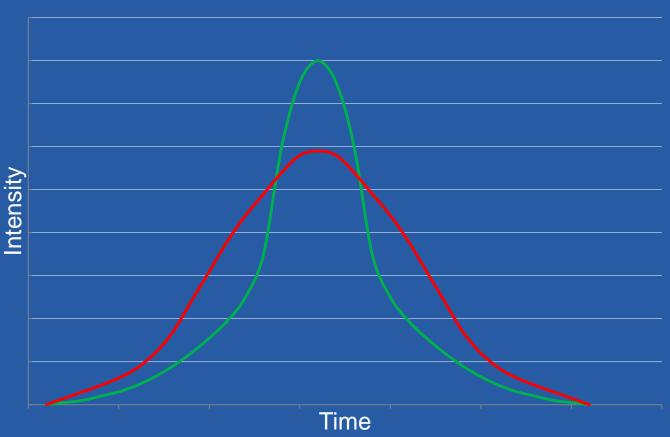
- Stormwater leaves via infiltration, evaporation, or transpiration
- Provides similar benefits as detention
- Provides additional water quality treatment for same volume



What Is a "Design Storm?"

Storm characteristics

- Frequency
- Intensity
- **Duration**



What is a "Design Storm?"

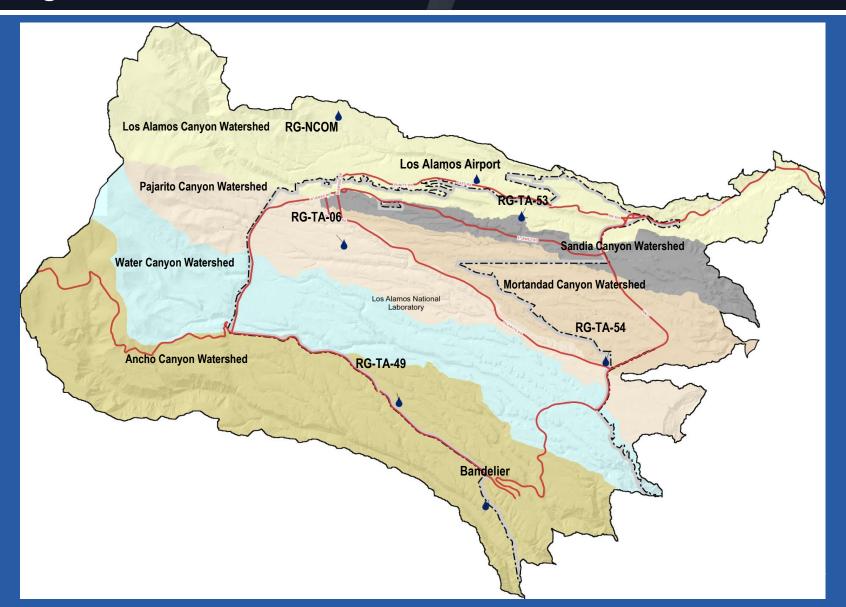
- Storm events defined in two ways
 - Return period
 - e.g. 5 year 1 day
 - Percentile rainfall event
 - e.g. 80th percentile = 80 out of 100 are smaller
- Applicable regulation and guidance

Issues To Consider When Choosing a Design Storm

Storm events

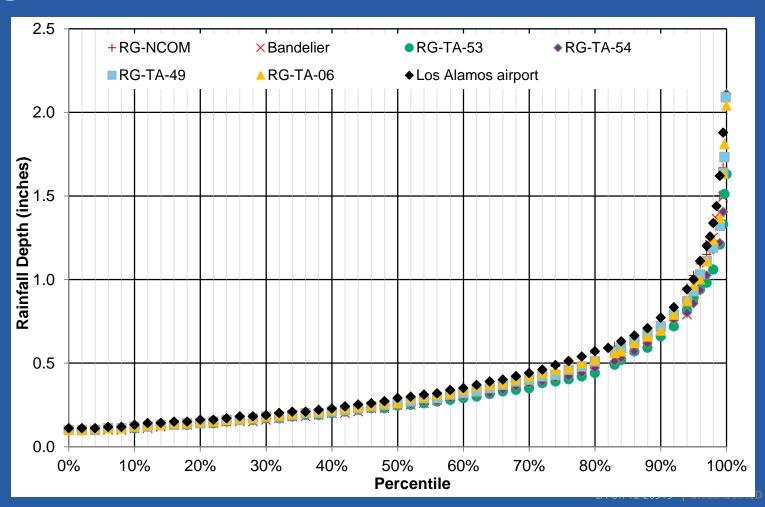
- 1. Independent of each other, local variations
- 2. Pre-existing / antecedent conditions
- 3. Soil conditions, time between storms, etc.

Gage Station Location

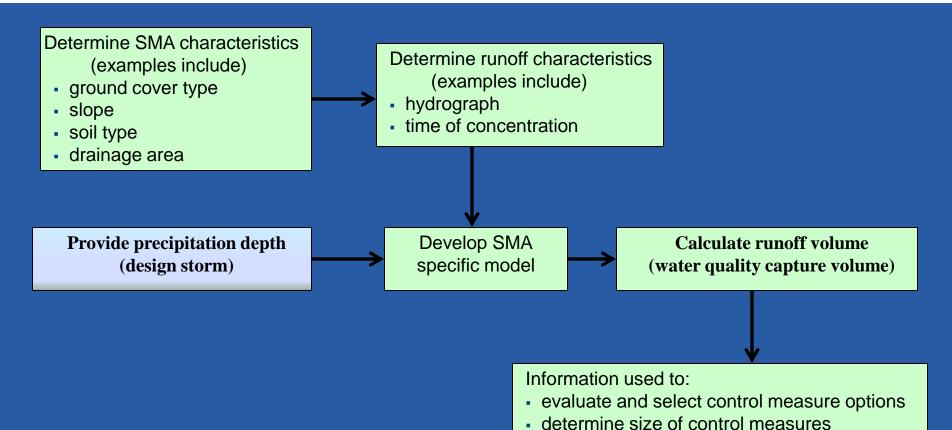


Selecting a Design Storm for the IP

Gage Data Rainfall Distribution



How Do You Use the Design Storm?



select and design control measures

implement control measures

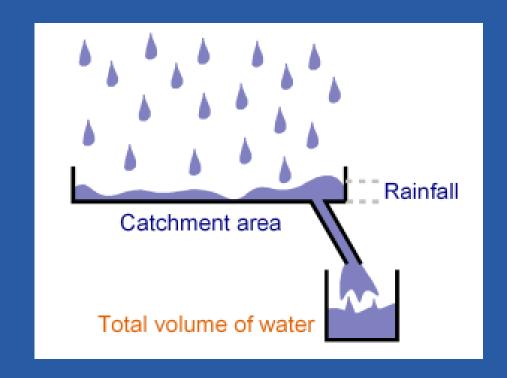
Issues To Consider When Selecting Design Alternatives

SMA variations

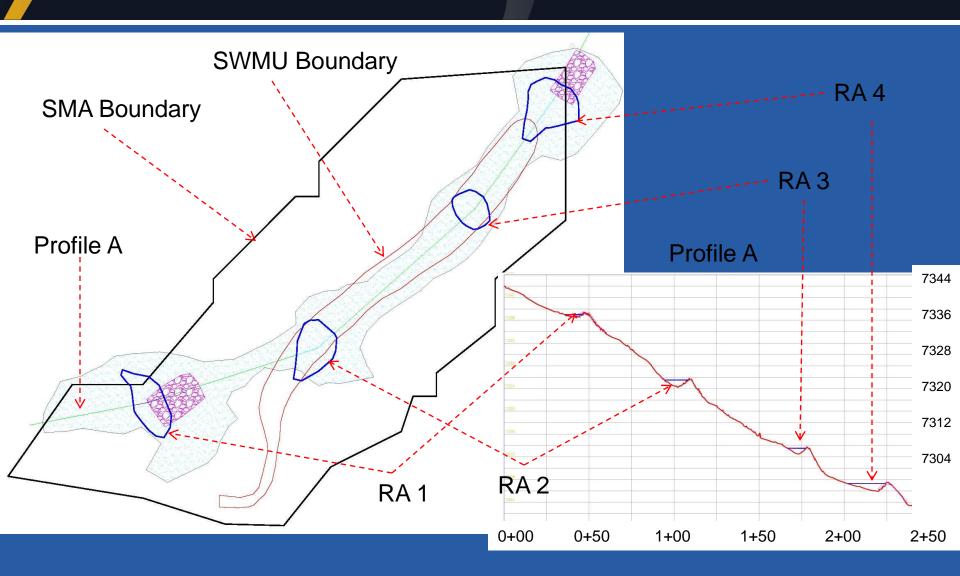
Area, development condition, physical characterization, etc.

Site relation to SMA

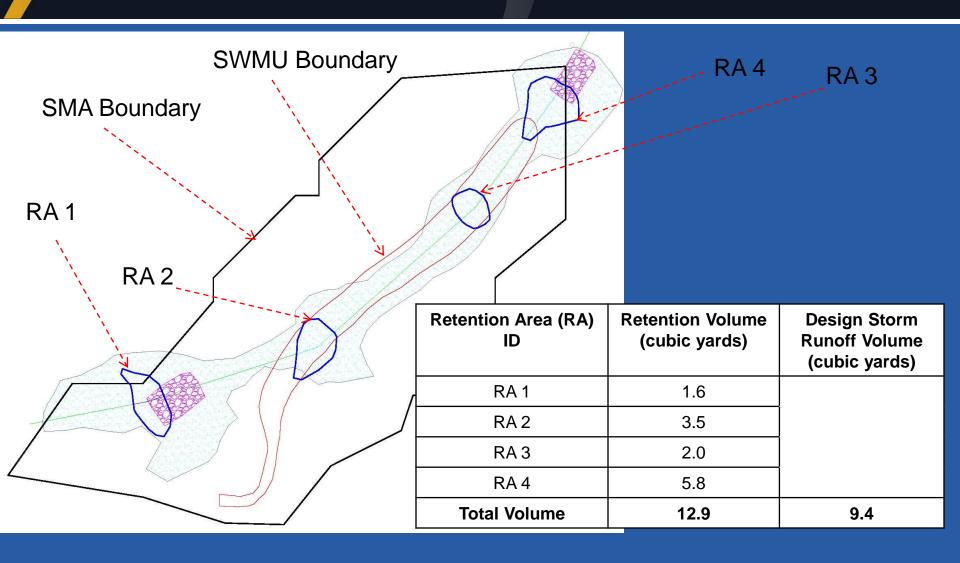
Relative size and location within SMA, etc.



Design Storm Used for Total Retention Evaluation Example

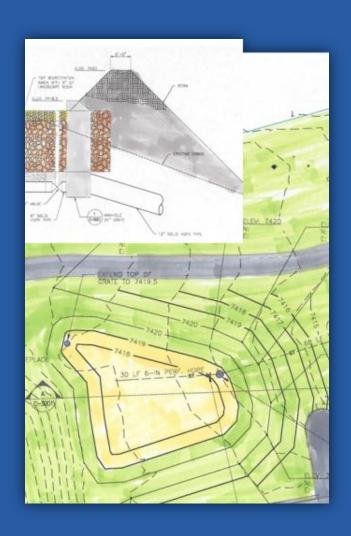


Design Storm Used for Total Retention Evaluation Example



Summary

- The 95th percentile design storm (1.0 in.) for total retention is
 - Consistent with U.S. Environmental Protection Agency guidance,
 - Based on decades of local precipitation data, and
 - Conservative
- The Laboratory proposes to use the 95th percentile design storm as the metric for meeting total retention under Section E.2.(b) of the IP
- This approach has been proposed to EPA and WELC

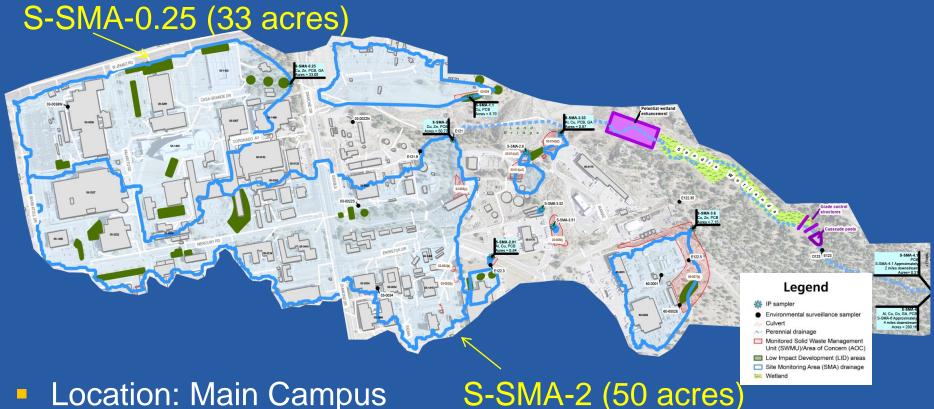


Integrated Stormwater Approach in **Upper Sandia Canyon**

Deborah Apodaca Pesiri



Upper Sandia Map



- Location: Main Campus
- Highly developed area
- Buildings, pavement, roads
- Stormwater: urban runoff

Sandia High Priority SMA's in Corrective Action

- S-SMA-0.25: LID Bioretention basins and ponds, zuni bowl and Sedimentation Ponds
- S-SMA-1.1: LID (Total Retention, inlet and outlet protection, bio-swale
- and Run-on Conveyance)
- S-SMA-2.0: LID (SWMMM model and LID in progress)
- S-SMA-2.01: LID retention
- S-SMA-3.53: LID Disconnect impervious areas/run-on diversion (Plug and cap Outfall, Re-route SW through open swale)
- S-3.6: Enhanced done (berms and ditch blocks); Design-Re-route Pipes and inlets through SWMU
- S-6.0: Design complete, Phase 1: Sedimentation Ponds; **Phase 2-Total Retention and No Exposure**
- S-4.1: Enhanced done-No exposure for part of SWMU, Run-on diversion
- **Sandia Wetlands**
 - Grade control Structure Design 100% complete
 - Road constructed this fall
 - Construction take place in Spring

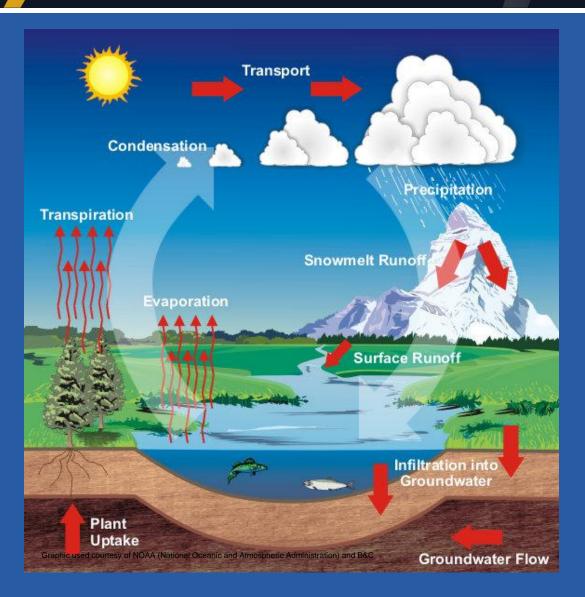
Approach in Upper Sandia at LANL

- Improve water quality
- Reduce peak flows
- Reduce contaminant levels
- Capture, infiltrate, treat and slowly discharge stormwater

Strategy: Integrated Stormwater System

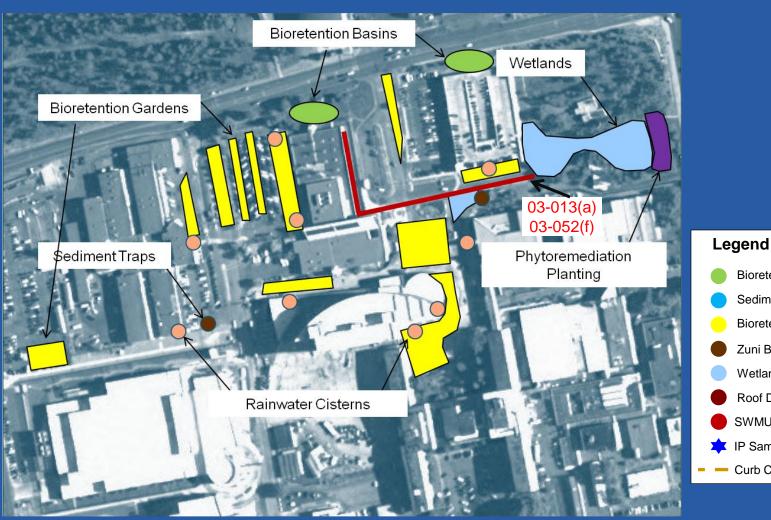
- Upper areas-Low Impact Development (LID)
- Middle- LID and typical stormwater controls
- Anchor Point Maintain Wetlands

LID Concept: to restore pre-development hydrology and reduce pollutant loads



- Minimize clearing save trees/vegetation
- Minimize soil compaction of pervious areas
- Minimize impervious area
- Infiltrate or reuse water
- Reduce runoff volume

S-SMA-0.25: WELC/Biohabitats LID Alternatives



Sedimentation Pond **Bioretention Garden**

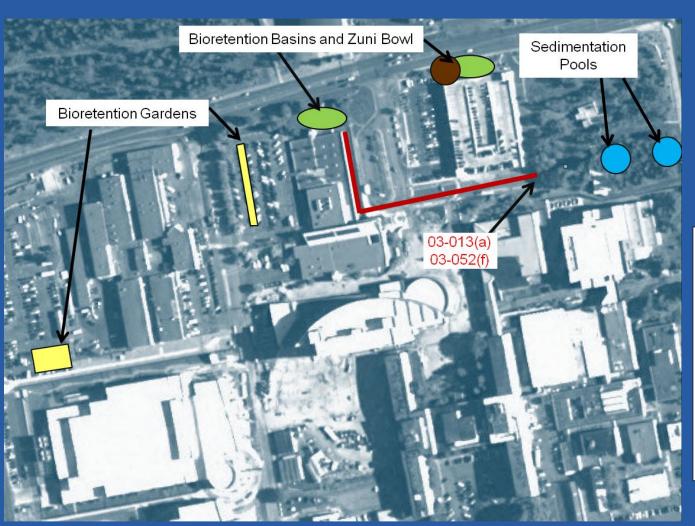
Bioretention Basin

- Zuni Bowl/Outlet Protection
- Wetland
- **Roof Drains**
- SWMU/AOC
- IP Sampler
- **Curb Cuts**

S-SMA-0.25 : IP Work History

- LANL Conceptual Design and Alternatives **Analysis**
 - 03-052(f): trapezoidal concrete channel or extend outfalls
 - 03-013(a): slip line pipe
- WELC Technical Group (Biohabitats)
- LANL cost analysis, utilities research, FOD discussions, hydraulic modeling
- 90% Design

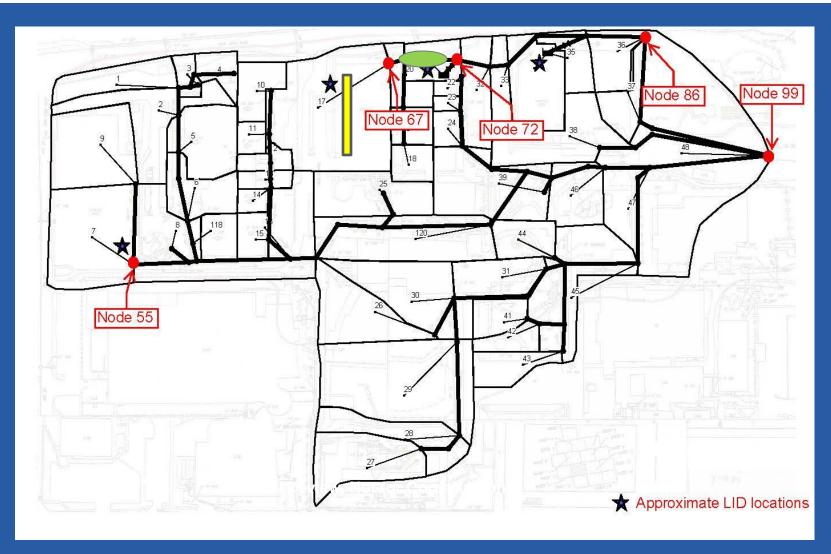
S-SMA-0.25: LANL LID areas in Design



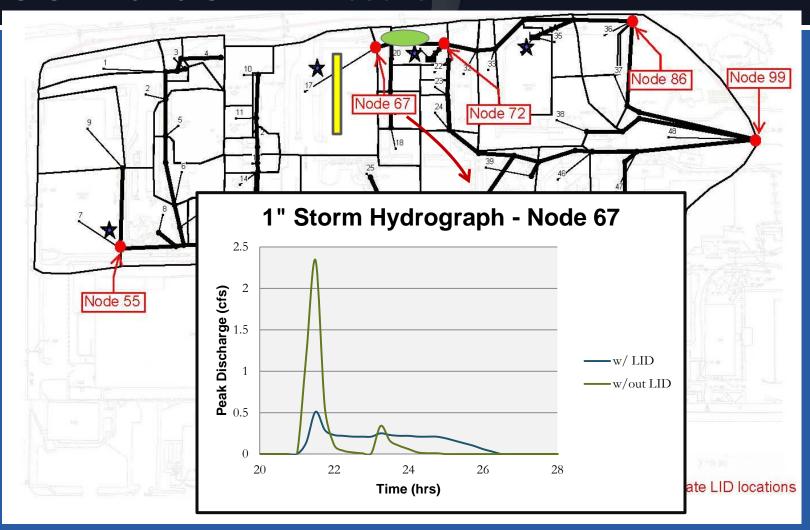
Legend

- **Bioretention Basin**
- Sedimentation Pond
- **Bioretention Garden**
- Zuni Bowl/Outlet Protection
- Wetland
- **Roof Drains**
- SWMU/AOC
- IP Sampler
- **Curb Cuts**

S-SMA-0.25: EPA Stormwater Management Model



S-SMA-0.25 SWMM Results

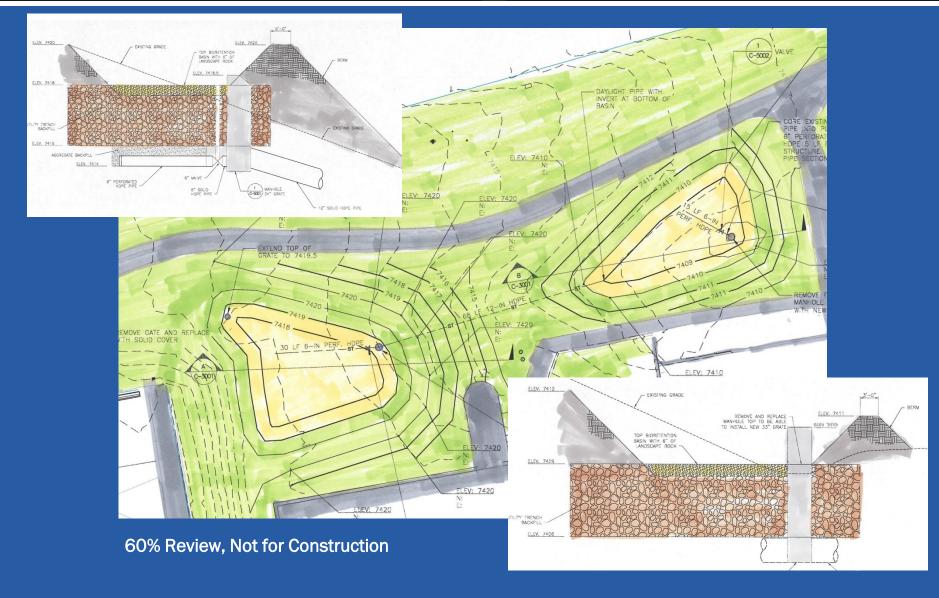


60% Review, Not for Construction

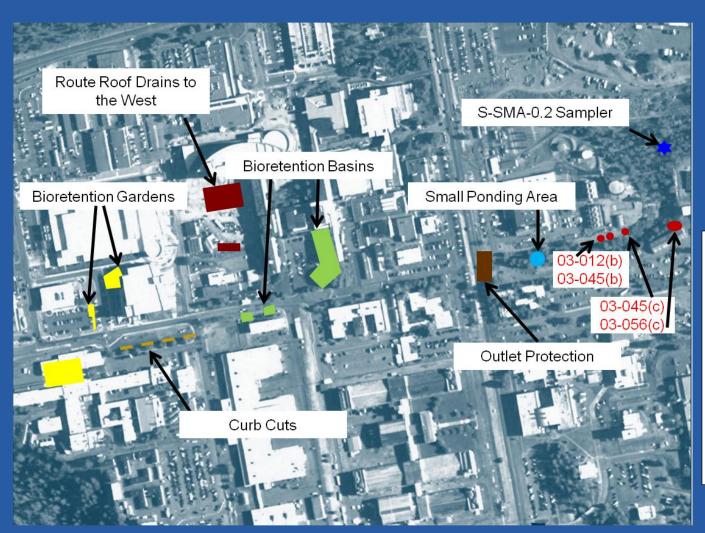
LID at S-SMA-0.25 (Node 67:2.5X Peak Reduction)



LID at S-SMA-0.25 Node 67: 2X Peak Reduction



LID areas for S-SMA-2.0



Legend

- **Bioretention Basin**
- Sedimentation Pond
- **Bioretention Garden**
- Zuni Bowl/Outlet Protection
- Wetland
- **Roof Drains**
- SWMU/AOC
- IP Sampler
- **Curb Cuts**

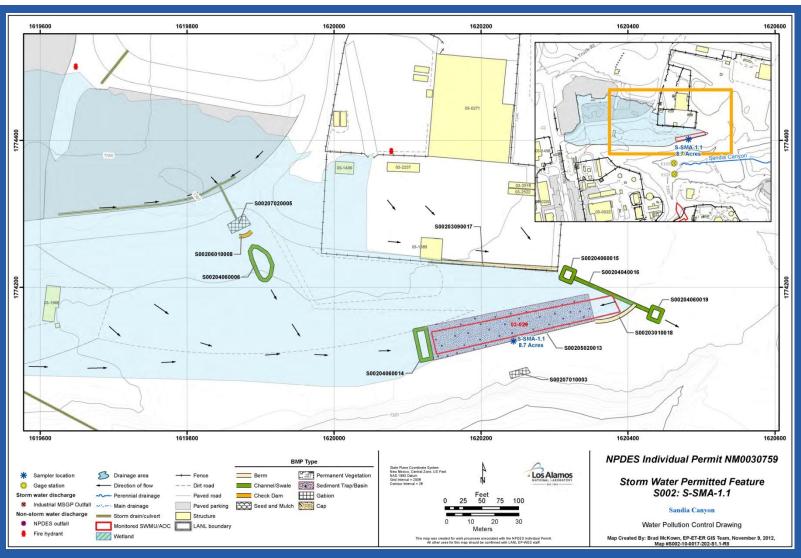
LID at S-SMA-2.0



Legend

- Bioretention Basin
- Sedimentation Pond
- Bioretention Garden
- Zuni Bowl/Outlet Protection
- Wetland
- **Roof Drains**
- SWMU/AOC
- IP Sampler
- **Curb Cuts**

S-SMA-1.1 Integrated approach overview



S-SMA-1.1: Total Retention



S-SMA-1.1: Inlet protection, detention, run-on conveyance



Before



S-SMA-1.1: Outlet protection



Wetland: Anchor Point for Upper Sandia



Upper Wetlands Current Conditions



Stable wetland environment

Middle Wetlands

Upper Wetlands

- 72-inch culvert to stable basin
- Defined stream channel in upper third

Terminus Wetlands Current Conditions



Active Headcut

- Arrest headcut to create permanent grade
- Increase area of delineated wetland

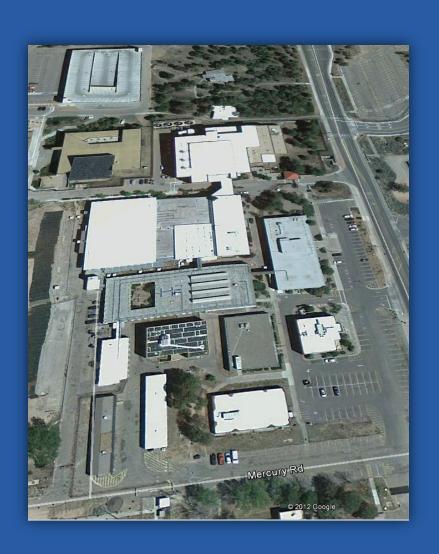
Restore lower wetland conditions by planting and stabilization plan

Grade Control Structures and cascading pool



Cascading Pool Example

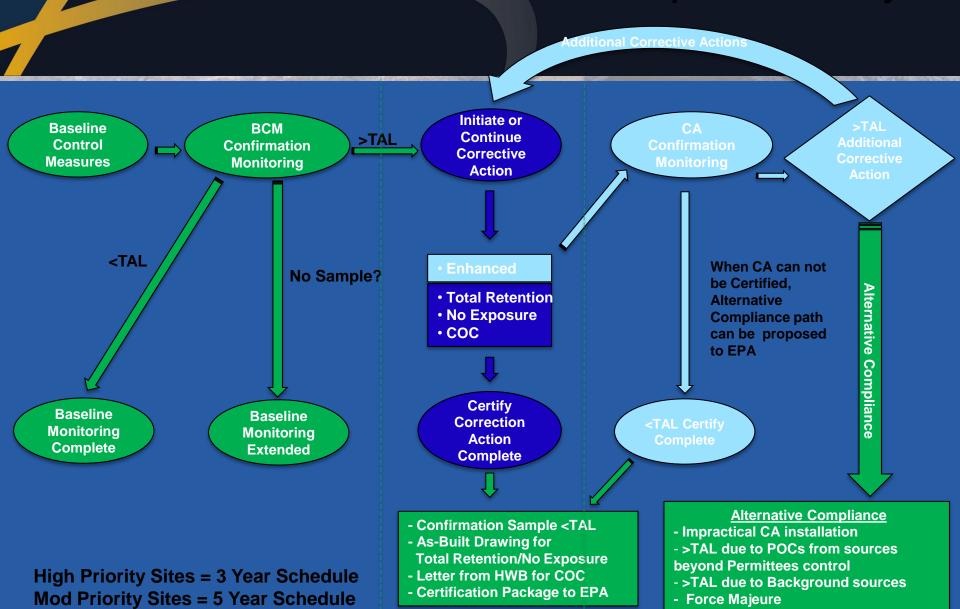




Alternative Compliance

Steve Veenis

Corrective Action Process/Alternative Compliance Pathway



Alternative Compliance Path

Potential Scenarios

- SMAs with large drainage areas within light industrial settings
 - Impractical to totally retain discharges or cover the Site
- >TAL due to Pollutants of Concern contributed by other sources
- SMAs with very low >TAL due to background concentrations
- SMAs with Force Majeure issues
 - Site Access issues
 - Long-term solutions in planning phase